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# SUPPLEMENTARY AGENDA

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**CABINET MEMBER FOR HEALTH, WELLBEING & SOCIAL CARE**

**TUESDAY, 5 JULY 2022 AT 4.00 PM**

**THE EXECUTIVE MEETING ROOM - THIRD FLOOR, THE GUILDHALL,  
PORTSMOUTH**

Telephone enquiries to Anna Martyn 023 9283 4870  
Email: Anna.Martyn@portsmouthcc.gov.uk

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## **Membership**

Councillor Matthew Winnington (Cabinet Member)

Councillor Yinka Adeniran  
Councillor Lewis Gosling

Councillor Brian Madgwick

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(NB This supplementary agenda should be retained for future reference with the main agenda and minutes of this meeting).

## **SUPPLEMENTARY AGENDA**

### **3 Portsmouth Health & Care - Discharge to Assess Model (Pages 3 - 18)**

#### **Purpose**

1. To update Members (following the Cabinet report in October 2021) on the delivery of the Health and Care Portsmouth vision for developing a local integrated intermediate care offer which offers Discharge to Assess, (D2A) rehabilitation, reablement and recovery support, primarily in people's home and in community beds where necessary that meets the needs of Portsmouth citizens.
2. To seek the necessary approvals to enable Adult Social Care to continue to work with Health & Care partners in the city to permanently establish a Discharge to Assess unit comprising beds within Harry Sotnick House.

**RECOMMENDED that the Cabinet Member**

- 1. Agree to the transfer of staff to Solent NHS Trust via either TUPE or s113 of the Local Government Act 1972 as appropriate to deliver D2A services within the Harry Sotnick House site.**
- 2. Agree that the Director of Adult Care continue negotiations and enter into the necessary agreements with Health & Care partners, in consultation with the s.151 officer and the City Solicitor, (or their delegates) to establish a permanent jointly funded and commissioned D2A unit within Harry Sotnick House.**

The enclosed report originally marked on the agenda "to follow" was published on 4 July 2022.

# Agenda Item 3



**Title of meeting:** Health, Wellbeing & Social Care  
**Date of meeting:** 05/07/2022  
**Subject:** Portsmouth Health & Care, Discharge to Assess Model  
**Report by:** Andy Biddle, Director of Adult Care  
**Wards affected:** All  
**Key decision:** No  
**Full Council decision:** No

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## 1. Purpose of report

1.1 The purpose of this report is to:

- a. Update Members (following the Cabinet report in October 2021) on the delivery of the Health and Care Portsmouth vision for developing a local integrated intermediate care offer which offers Discharge to Assess, (D2A) rehabilitation, reablement and recovery support, primarily in people's home and in community beds where necessary that meets the needs of Portsmouth citizens.
- b. To seek the necessary approvals to enable Adult Social Care to continue to work with Health & Care partners in the city to permanently establish a Discharge to Assess unit comprising beds within Harry Sotnick House.

## 2. Recommendations

2.1 It is recommended that the Cabinet Member:

- a. Agree to the transfer of staff to Solent NHS Trust via either TUPE or s113 of the Local Government Act 1972 as appropriate to deliver D2A services within the Harry Sotnick House site.
- b. Agree that the Director of Adult Care continue negotiations and enter into the necessary agreements with Health & Care partners, in consultation with the s.151 officer and the City Solicitor, (or their delegates) to establish a permanent jointly funded and commissioned D2A unit within Harry Sotnick House.

### 3. Background

- 3.1 There is a national directive to fully embed a 'Discharge to Assess' (D2A) and 'Home First' approach in local systems. This means that people are supported to safely leave hospital as soon as they are clinically able; that assessments of people's long-term care and support needs happen outside of the acute trust and that for most people, all of this happens in their usual place of residence.
- 3.2 The vision for Portsmouth is to enable people to receive the right level and type of health and care services in their own home and community wherever possible, enabling them to remain well and independent for as long as possible by maximising their recovery, managing their long-term conditions, and avoiding unnecessary hospital admissions.
- 3.3 In furtherance of the vision above, in October 2021 Cabinet agreed that the Director Adult of Care should negotiate with Health and Care partners to establish a jointly funded and commissioned D2A unit within Harry Sotnick House. This unit is currently known as the Southsea Unit.
- 3.4 During the course of these negotiations it has become apparent that the greatest benefits for the residents of Portsmouth would be realised by Solent NHS Trust assuming operational and clinical management of the Southsea Unit, enabling better leverage of the greater breadth of resources and skills within the NHS.
- 3.5 It is currently proposed that the Southsea Unit would be permanently funded to operate 30 D2A beds with temporary PCCG funding provided for a further 10 beds until 31<sup>st</sup> March 2023. The Southsea unit currently operates 40 beds of this nature. This difference in numbers is due to the permanent funding currently available through the NHS which provides for 40 beds in the 2022/23 financial year. In the 2023/24 financial year the Hampshire & Isle of Wight Integrated Care System will need to confirm a funding source to continue with the full 40 beds.
- 3.6 In principle this unit would be established through the consolidation of staffing transferred from the closure of Solent NHS Trust led Jubilee House rehabilitation and reablement unit and the existing cohort of staff currently within the Southsea unit.
- 3.7 Whilst there is a risk that some staff members would not have posts within the Southsea Unit, it is anticipated that suitable redeployment across PCC or Solent NHS Trust would be available for staff affected. If a risk of redundancy for staff becomes apparent in working toward establishing the unit permanently, PCC officers and Solent NHS Trust staff will seek to mitigate this through the staffing model and nature of the agreement between the two organisations.



**4. Reasons for recommendations**

- 4.1 D2A is seen to have significant potential to move medically optimised patients to community settings to assess their long-term care needs and improve acute flow.
- 4.2 Physical therapy and nursing support are essential to maintaining this flow and optimising benefit to residents.
- 4.3 Due to the size and diversity of scope that Solent NHS Trust currently operates it is best placed to recruit, retain, train and govern this essential support.
- 4.4 There is a need to consolidate the number of community care beds in Portsmouth across fewer, but more optimal sites to enable better use of staffing resources. As we move to a more 'placed based' model of care, this recommendation enables Portsmouth to develop further integration across health and care for the benefits of its citizens.

**5. Integrated impact assessment**

- 5.1 Integrated impact assessment embedded in Appendix 1.

**6. Legal implications**

- 6.1 The basis of the report is such that if agreed there will be a functional transfer of staff as an undertaking, as such the Transfer of Undertakings (Protection of Employment) Regulations 2006 will engage. As a consequence there will be possible harmonisation issues relevant to the contracts of the employees who are likely to be transferring. The risk to the Authority is limited because: the proposed re-organisation is a familiar process to the Authority and is well supported by HR and Legal.

**7. Director of Finance's comments**

- 7.1 During the COVID pandemic, the government provided additional funding for local areas to facilitate its Hospital Discharge Scheme. This additional funding was provided through the NHS via the CCG and combined with the staff resources from the Victory unit enabled the provision of c.40 beds. To ensure the safe operation of the unit, it was necessary for the Council to take on additional permanent staff at risk.
- 7.2 The Hospital Discharge Scheme funding ceased at the end of March 2022 and both the City Council, and the Portsmouth Clinical Commissioning Group (PCCG) have agreed to continue to provide funding, to support the ambition to establish a permanent bedded D2A unit at HSH.

- 7.3 In line with the decision by Cabinet in October 2021, the City Council has agreed to transfer the available budget from the former Victory Unit at Wylie Road to support the operation of the new D2A unit. The additional funding requirement for the unit will be provided by PCCG.
- 7.4 Further negotiations are currently underway to agree the financial operating and risk share arrangements between the parties. These arrangements will be based upon the final operational and staff employment model for the unit.

.....  
Signed by:

**Appendices:**

Appendix 1 - Integrated Impact Assessment

**Background list of documents: Section 100D of the Local Government Act 1972**

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by ..... on .....

.....  
Signed by:

# Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

[www.portsmouth.gov.uk](http://www.portsmouth.gov.uk)

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
  - Communities and safety
  - Regeneration and culture
  - Environment and public space
  - Equality & - Diversity - This can be found in Section A5

**Directorate:**

Adult Social Care

**Service, function:**

Portsmouth Adult Social Care service provides support and advice to adults aged 18yrs and over who may need help in retaining their independence, perhaps as a result of a disability, long term condition or frailty associated with growing older. We work to assist those people to take control of how their care needs are met and help people secure the best possible care from the service of their choice. When full independence is no longer possible we will help people find the longer term living arrangements that best suits them.

**Title of policy, service, function, project or strategy (new or old) :**

Portsmouth Health & Care - Discharge to Assess Model.

**Type of policy, service, function, project or strategy:**

Existing

New / proposed

Changed

### What is the aim of your policy, service, function, project or strategy?

There is a national directive to fully embed a 'Discharge to Assess' (D2A) and 'Home First' approach in local systems. This means that people are supported to safely leave hospital as soon as they are clinically able; that assessments of people's long-term care and support needs, happen outside of the acute trust and that for most people, all of this happens in their usual place of residence.

The vision for Portsmouth is to enable people to receive the right level and type of health and care services in their own home and community wherever possible, enabling them to remain well and independent for as long as possible by maximising their recovery, managing their long-term conditions, and avoiding unnecessary hospital admissions.

The key aims of the vision are to:

- Deliver the national ambition set out in the Hospital Discharge Guidance (ensuring a target for the number of people Medically Optimised For Discharge, (MOFD) for Portsmouth is no greater than the locally set target of 20)
- Achieve a sustainable rehabilitation and reablement offer (home and bed based), including D2A; and,
- Be able to flex to meet additional demands

Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal?

No

## A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

### A1-Crime - Will it make our city safer?



In thinking about this question:

- How will it reduce crime, disorder, ASB and the fear of crime?
- How will it prevent the misuse of drugs, alcohol and other substances?
- How will it protect and support young people at risk of harm?
- How will it discourage re-offending?

If you want more information contact [Lisa.Wills@portsmouthcc.gov.uk](mailto:Lisa.Wills@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How will you measure/check the impact of your proposal?



**A - Communities and safety**

Yes

No

Is your policy/proposal relevant to the following questions?

**A2-Housing** - Will it provide good quality homes?

In thinking about this question:

- How will it increase good quality affordable housing, including social housing?
- How will it reduce the number of poor quality homes and accommodation?
- How will it produce well-insulated and sustainable buildings?
- How will it provide a mix of housing for different groups and needs?

If you want more information contact [Daniel.Young@portsmouthcc.gov.uk](mailto:Daniel.Young@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**A - Communities and safety**

Yes

No

Is your policy/proposal relevant to the following questions?

**A3-Health** - Will this help promote healthy, safe and independent living?

In thinking about this question:

- How will it improve physical and mental health?
- How will it improve quality of life?
- How will it encourage healthy lifestyle choices?
- How will it create healthy places? (Including workplaces)

If you want more information contact [Dominique.Letouze@portsmouthcc.gov.uk](mailto:Dominique.Letouze@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cons-114.86-health-and-wellbeing-strategy-proof-2.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

A D2A guide produced by Department for Health, AADAS and NHS England identifies the benefits of a fully established D2A model and included:

- People's health outcomes improve as more people will be able to live at home for longer if services are designed for discharge to home to be the default
- People's length of stay in a hospital bed decreases due to longer-term assessments taking place in a more appropriate situation and

place. Evidence suggests this should reduce deconditioning and improve outcomes significantly for 10 days in hospital (acute or community) leads to the equivalent of 10 years ageing in the muscles of people over 80.

- Encourages NHS and Adult Social Care leaders to work together for the best outcomes and experiences for people through joint approaches to discharge to assess. This may include joint commissioning or funding.
- Improves system flow by enabling patients to access urgent care at the time they need it.
- Reduces duplication and unnecessary time spent by people in the wrong place.
- Enhances working relationships between the health, social care and housing sectors and increases development opportunities for their staff.
- Sharing responsibility, risks and skills across partners leads to innovative and creative solutions that deliver safe, effective care and support.

How are you going to measure/check the impact of your proposal?  
 % of re-admissions (an increase is not always a negative indicator)  
 Number of beds occupied by stranded adult patients defined as those with a LoS of 7 or more who are admitted via A+E

Discharge to usual place of residence from across the system

Discharge to usual place of residence on the day of their admission or the following day

Reduced hospital related falls

Reduced hospital acquired infections

Size of care packages (in both the short and long term)

Reduction in Delayed Transfers of Care (DToC) in all parts of the system including community beds

Patients and carers reporting a positive experience of the service- Proposed questions to include:

Q1 What was good about the experience?

Q2 What could be better?

Q3 What else would you like to tell us?

**A - Communities and safety**

**Yes**

**No**

Is your policy/proposal relevant to the following questions?

**A4-Income deprivation and poverty**-Will it consider income deprivation and reduce poverty?



In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact [Mark.Sage@portsmouthcc.gov.uk](mailto:Mark.Sage@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf>  
<https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**A - Communities and safety**

**Yes**

**No**

Is your policy/proposal relevant to the following questions?

**A5-Equality & diversity** - Will it have any positive/negative impacts on the protected characteristics?

In thinking about this question:

- How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership,socio-economic)
- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact [gina.perryman@portsmouthcc.gov.uk](mailto:gina.perryman@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**B - Environment and climate change**

**Yes**

**No**

Is your policy/proposal relevant to the following questions?

**B1-Carbon emissions** - Will it reduce carbon emissions?

In thinking about this question:

- How will it reduce greenhouse gas emissions?
- How will it provide renewable sources of energy?
- How will it reduce the need for motorised vehicle travel?
- How will it encourage and support residents to reduce carbon emissions?

If you want more information contact [Tristan.thorn@portsmouthcc.gov.uk](mailto:Tristan.thorn@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**B - Environment and climate change**

**Yes**

**No**

Is your policy/proposal relevant to the following questions?

**B2-Energy use** - Will it reduce energy use?

In thinking about this question:

- How will it reduce water consumption?
- How will it reduce electricity consumption?
- How will it reduce gas consumption?
- How will it reduce the production of waste?

If you want more information contact [Triston.thorn@portsmouthcc.gov.uk](mailto:Triston.thorn@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

<https://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20Appendix%201%20-%20Energy%20and%20water%20at%20home%20-%20Strategy%202019-25.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**B - Environment and climate change**

Yes

No

Is your policy/proposal relevant to the following questions?

**B3 - Climate change mitigation and flooding**-Will it proactively mitigate against a changing climate and flooding?

In thinking about this question:

- How will it minimise flood risk from both coastal and surface flooding in the future?
- How will it protect properties and buildings from flooding?
- How will it make local people aware of the risk from flooding?
- How will it mitigate for future changes in temperature and extreme weather events?

If you want more information contact [Tristan.thorn@portsmouthcc.gov.uk](mailto:Tristan.thorn@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-management-plan-2019.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-management-plan.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**B - Environment and climate change**

Yes

No

Is your policy/proposal relevant to the following questions?

**B4-Natural environment**-Will it ensure public spaces are greener, more sustainable and well-maintained?

In thinking about this question:

- How will it encourage biodiversity and protect habitats?
- How will it preserve natural sites?
- How will it conserve and enhance natural species?

If you want more information contact [Daniel.Young@portsmouthcc.gov.uk](mailto:Daniel.Young@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-mitigation-strategy-dec-17.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**B - Environment and climate change**

Yes

No

Is your policy/proposal relevant to the following questions?

**B5-Air quality** - Will it improve air quality?

In thinking about this question:

- How will it reduce motor vehicle traffic congestion?
- How will it reduce emissions of key pollutants?
- How will it discourage the idling of motor vehicles?
- How will it reduce reliance on private car use?

If you want more information contact [Hayley.Trower@portsmouthcc.gov.uk](mailto:Hayley.Trower@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-plan-outline-business-case.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**B - Environment and climate change**

Yes

No

Is your policy/proposal relevant to the following questions?

**B6-Transport** - Will it improve road safety and transport for the whole community?

In thinking about this question:

- How will it prioritise pedestrians, cyclists and public transport users over users of private vehicles?
- How will it allocate street space to ensure children and older people can walk and cycle safely in the area?
- How will it increase the proportion of journeys made using sustainable and active transport?
- How will it reduce the risk of traffic collisions, and near misses, with pedestrians and cyclists?

If you want more information contact [Pam.Turton@portsmouthcc.gov.uk](mailto:Pam.Turton@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/travel/local-transport-plan-3>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

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Is your policy/proposal relevant to the following questions?

**B7-Waste management** - Will it increase recycling and reduce the production of waste?

In thinking about this question:

- How will it reduce household waste and consumption?
- How will it increase recycling?
- How will it reduce industrial and construction waste?

If you want more information contact [Steven.Russell@portsmouthcc.gov.uk](mailto:Steven.Russell@portsmouthcc.gov.uk) or go to:

<https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastePlanADOPTED.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**C - Regeneration of our city**

Yes

No

Is your policy/proposal relevant to the following questions?

**C1-Culture and heritage** - Will it promote, protect and enhance our culture and heritage?

In thinking about this question:

- How will it protect areas of cultural value?
- How will it protect listed buildings?
- How will it encourage events and attractions?
- How will it make Portsmouth a city people want to live in?

If you want more information contact [Claire.Looney@portsmouthcc.gov.uk](mailto:Claire.Looney@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**C - Regeneration of our city**

Yes

No

Is your policy/proposal relevant to the following questions?

**C2-Employment and opportunities** - Will it promote the development of a skilled workforce?

In thinking about this question:

- How will it improve qualifications and skills for local people?
- How will it reduce unemployment?
- How will it create high quality jobs?
- How will it improve earnings?

If you want more information contact [Mark.Pembleton@portsmouthcc.gov.uk](mailto:Mark.Pembleton@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?



Is your policy/proposal relevant to the following questions?

**C3 - Economy** - Will it encourage businesses to invest in the city, support sustainable growth and regeneration?

In thinking about this question:

- How will it encourage the development of key industries?
- How will it improve the local economy?
- How will it create valuable employment opportunities for local people?
- How will it promote employment and growth in the city?

If you want more information contact [Mark.Pembleton@portsmouthcc.gov.uk](mailto:Mark.Pembleton@portsmouthcc.gov.uk) or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

**Q8 - Who was involved in the Integrated impact assessment?**

Patrick McCullagh, Senior Project Manager, Health & Care Portsmouth Commissioning Team

**This IIA has been approved by:** Simon Nightingale, Assistant Director, Adult Social Care

**Contact number:** 023 9268 8253

**Date:**

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